



UNIVERSITÀ DEGLI STUDI DI TRENTO

DIPARTIMENTO DI ECONOMIA

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impact?
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Sandra Notaro

Alessandro Paletto

Roberta Raffaelli

Discussion Paper No. 9, 2008

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Dott. Luciano Andreozzi
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Dipartimento di Economia
Università degli Studi di Trento
Via Inama 5
38100 TRENTO ITALIA

Does forest damage have an economic impact?

A case study from the Italian Alps

Dr. NOTARO Sandra^{a*}, Dr. PALETTO Alessandro^b, Prof. RAFFAELLI Roberta^{a1}

^a*Department of Economics, University of Trento, Via Inama 5/I, 38100 Trento, Italy.*

^b*CRA-MPF, Piazza Nicolini 6, 38100 Trento, Italy.*

Abstract: The aim of this paper is to take stock of the situation regarding the main types of damage to forests and their respective economic consequences, with reference to a case study in the Italian Alps (Trentino province). Each kind of damage (wind and snow, defoliation, fire and tillage) has been analysed in terms of its impact on four forest functions (production, protection, tourism-recreation and carbon sequestration) and evaluated in monetary terms. Market value was used to estimate the production and carbon sequestration functions, replacement cost method for protection, and contingent valuation for tourism-recreation. Applying desk research on damage caused by the main biotic and abiotic factors to this particular case study led to estimate a annual damage of about € 1,633,595 equal to € 4.73 per hectare. This can be considered a lower bound estimate of possibly greater damage. Another interesting result emerged from the evaluation exercise is that the wealth of information produced through monitoring and scientific research in the last twenty years does not readily lend itself to economic analysis.

Keywords: forest damage, forest functions, interaction between damage and functions, economic valuation, Alpine forests.

• Corresponding author: Tel.: +39-0461-882158; fax +39-0461-882222.

E-mail address: sandra.notaro@economia.unitn.it.

¹ This paper is the results of authors' common reflections. However the single paragraphs have been written as following: Sandra Notaro wrote 3.1, 3.2, and 4, Alessandro Paletto wrote 2 and 3.3 and Roberta Raffaelli 1 and 5.

1. Introduction

Over the last couple of decades there has been a growing awareness of the necessity to monitor and evaluate the economic and ecological impact of damage to forest ecosystems (Efremov and Sheshukov, 2000) in order to implement adequate prevention policies.

Considerable headway has been made in monitoring, both in setting up international cooperation programmes and monitoring networks, and in determining the status, changes and trends in forest condition indicators on an annual basis. The International Co-operative Programme on the Assessment and Monitoring of Air Pollution Effects on Forests (ICP Forests, UN/ECE), set up in 1985, represents a milestone in this endeavour. The first Ministerial Conference for the Protection of Forests in Europe (MCFPE, 1990) stated the necessity to hone the Pan European Monitoring System. A specific criterion on forest ecosystem health and vitality (Criterion 2) was endorsed by the Lisbon MCFPE in 1998. This was followed by the European Union Directive on National Emission Ceilings for Certain Atmospheric Pollutants in 2001, and the Forest Focus Regulation in 2003.

Despite these measures, the most recent report on the condition of forests in Europe (BHF, 2006) asserts that 23.3% of trees in Europe are classified as damaged or dead.

The economic consequences of these health conditions are not easy to investigate. Studies tend to focus on the economic impact of a single specific biotic or abiotic agent,² partly because different evaluation methods are applied for different types of damage, which are often strongly based on hypothesis and may also rely on rough estimates (Peyron and Bakouma, 2001).

In spite of these difficulties, this study is an attempt to estimate the economic consequences of the main types of damage found in Alpine forests, with the aim of giving the public decision maker an objective criterion for fine tuning prevention policies. Each type of damage has been analysed in terms of its impact on four forest functions (production, protection, tourism-recreation and carbon sequestration) and evaluated in monetary terms. The reference is to a case study in the Italian Alps, the

² See, for instance Lyytikäinen-Saarenmaa and Tomppo (2002) for defoliation by sawfly or Peyron and Bokouma (2001) for windfalls.

small Autonomous province of Trentino (6.207 km²), where forest covers more than half of the total area.

2. Interaction between damage type and forest function

Forest health and vitality is affected by several external disturbance factors: abiotic (wind, snow, ice, fire, floods, drought), biotic (insects, fungus, diseases, wildlife browsing, domestic animal grazing), and anthropogenic (pollution, tillage, road building, timber harvest, forest thinning, lack of care and maintenance). These factors may have positive, neutral or negative impacts on forest ecosystems: only in the third group can we speak of damage as a human-centred concept strictly associated with specific objectives (Reimoser et al., 1999).

In some cases the damage can be attributed with precision to one specific agent (i.e. wind), in other cases signs of damage (i.e. defoliation) may be ascribed to diverse factors, each with a synergistic effect on forest condition. Types of damage will also tend to impact differently on each forest function.

For the above reasons we shall make only partial use of the previous classification, focusing largely on the following four observable categories of damage³ and on their consequences for every single forest function.

- a) Defoliation caused by biotic agents such as phytophagous insects or root rot, or by abiotic agents such as late frost or drought, deposition of air pollutants or acidification;
- b) Damage caused by fires, mainly due to intentional or accidental human action and to a smaller extent to natural phenomena;
- c) Wind and snow damage: the uprooting of whole trees or breaking off of branches due to early or late snow, or tornados;
- d) Tillage: deforestation due to change in land use for building and agricultural purposes, or to create ski runs and other infrastructure.

³ Damage caused by wild fauna has been not analysed from a theoretical point of view because of the lack of empirical data in our case study area.

a) Defoliation intensity is one of the main parameters used in evaluating the forest health since leaves immediately indicate a plant's physiological condition. Causes of defoliation are root funguses, nutritional imbalance, defoliating insects (Kurkela, 2002) and other abiotic factors.

Starting from the hypothesis that, regardless of cause, any degree of defoliation results in a reduction in photosynthesis, we can deduce that this damage will affect three main forest functions. As well as reduced wood growth and carbon dioxide exchange with the atmosphere,⁴ there is also the fact that a large number of yellowing plants (depigmentation) and plants without leaves (defoliation) negatively effects the tourist-recreational function (Lovett, 2002).

On a more positive note, Meier et al. (2005) found that defoliating insect attacks have a negligible effect on hydro-geological protection as long as they do not compromise many specimens.

b) Fire impacts most heavily on forest functions because it indiscriminately affects everything in its path and the drastic rise in temperature causes irreversible damage to vegetation, ranging from injury to the destruction of timber (Pettenella, 1997). The passage of fire may even destroy the forest floor and fertile topsoil, triggering erosion and jeopardising the stability of mountain slopes (APPA, 2004). Fire is the major factor responsible for CO₂ emissions through the combustion of forest biomass (Loreglio and Leone, 2005).

c) Freak weather events can cause forest trees to fall. Climatic events likely to trigger tree fall and therefore upset the hydro-geological balance are heavy early or late snow or very high winds (Andreatta, 2005). Such phenomena lead to a loss of hydro-geological protection, wipe out tourism and recreation, and cause timber depreciation (Nieuwenhuis and Fitzpatrick, 2002). However, a positive effect on biodiversity has been noted since "windthrow stimulates arthropod biodiversity in forests" (Wermelinger et al., 2003, p. 79).

⁴ The relationship between defoliation caused by phytophagous insects and carbon dioxide is more complicated. For example, while an intense attack by insects leads to a lower level of carbon dioxide absorption, a high concentration of CO₂ reduces leaf damage caused by defoliating insects (Knepp et al., 2005).

d) Although tillage is largely limited by legislation in the major European countries, it should not be overlooked as the transformation from “forest” to “other destinations” completely wipes out all forest functions (Abrami, 1994).

Table 1 summarises all these considerations about the intensity of damage produced by biotic and abiotic factors on the economic value of a forest.

Table 1: Effects of damage by biotic and abiotic factors on the economic value of a forest

Damage/Function	Defoliation	Wildlife	Fires	Wind/snow damage	Tillage
Production	Negative	Negative	Negative	Negative	Total loss
Protection	Negligible	Negative	Negative	Total loss	Total loss
Tourism-recreation	Negative	Negligible	Total loss	Total loss	Total loss
Carbon sequestration	Negative	Negligible	Negative	Total loss	Total loss ⁵

3. Materials and Methods

3.1 Study site

An evaluation of biotic and abiotic damage to forests was undertaken for the Autonomous Province of Trento (North East Italy). This is a mountainous province, with limited flat areas at the bottom of the valleys, wide-spread terracing and steep mountain slopes. Approximately 60% of the surface area is situated over 1000 m above sea level with more than 50% of the population concentrated in urban areas below 400 m. 56% of the area (345,180 hectares) is covered by forest, prevalently spruce (59.6%), secondarily European larch (17.5%) and silver fir (10.8%). More than 70% of forests are managed according to ten-year plans.

3.2 Valuation of forest functions

In order to evaluate the impact of each type of damage on the forests of the province, we started by estimating the annual monetary value of the main forest functions: production, protection, tourism-

⁵ Assuming total loss for carbon sequestration function is clearly a simplification of a dynamic process. At the time of tillage only the carbon sequestration flow is lost. Carbon remains stored in wood products but will return to the atmosphere according to the products' life: in a short period of time for fire wood, in a longer one for furniture (Gower, 2003).

recreation and carbon sequestration. Biodiversity was not considered because, even in physical terms, “at present it is impossible to evaluate everything” (Efremov and Sheshukov, 2000, p. 59).

Methods used to estimate the various functions were market value for production and carbon sequestration, contingent valuation for tourism-recreation, replacement cost for protection.

In more detail, timber products were estimated by distinguishing two components for each species: the “real monetary value” of annual increment actually harvested (utilisation), and the “potential monetary value” of the remaining annual increment that could have been used but which was in fact left as an investment in timber capital. The latter was estimated at 50% of the average timber price (Merlo and Ruol, 1994).

The replacement cost method, employed to estimate the protection function, finds its foundation in the possibility to replace ecological services with man-made systems (Faber et al., 2002). The evaluation is based on the cost of setting up human-engineered systems to substitute the protection function of the forest. In detail we estimated the costs of the building, amortization and upkeep of naturalistic engineering works. The kind of engineering works we considered - terracing with simple palisade and grass, fascines with cuttings, avalanche barrier racks with chequer-board arrangement - depends on the tree main level of protection identified (high/low risk of landslides, high risk of avalanches). We also factored in to this estimate the costs of maintaining the river beds of the main waterways with the construction of check dams and sills.

A rough estimation of the tourism-recreation value of Trentino forests was undertaken through integrating data of tourism-recreation flows in Trentino forests (for details see Scrinzi et al., 1995, 1997) and results of a contingent valuation (Alberini and Kahn, 2006; Mitchell and Carson, 1989) study carried out on a representative forest of Trentino, the forest of Lavazè (Val di Fassa). A random sample of 724 visitors⁶ (response rate 93%) was surveyed. Respondents were asked about their willingness to pay an entrance ticket to cover the costs of the naturalistic management⁷. The scenario explained that the lack of public funds would lead to a modification in the current type of forest

⁶ Interviews were carried out during the summer of 2002.

⁷ Willingness to pay pro-capita was 2.58 €.

management, from selective cutting to clear cutting. This would imply the modification of the recreational experience of tourists (for more details see Notaro et al., 2006).

The carbon sequestration value was first estimated for the forest of Lavazè by quantifying carbon flows in monetary terms (Notaro et al., in press) and then extended, with due correction, to the entire province. The quantity of carbon contained in trunks, branches, twigs, crowns, dead wood and stumps (Fattorini et al., 2005) was first defined in physical terms, by applying specific estimation methods for plant mass and volume⁸.

The results were re-elaborated on the basis of different conversion factors between tonnes of dry substance and cubic metres of timber, for all the forest stands in the province, ascribing them to the prevailing species. The price per tonne of CO₂ eq. absorbed was as calculated by Lecocq et al. (2004) for the Joint Implementation and Clean Development Mechanism projects in the first five months of 2004. This was determined at 5.52 \$/tCO₂ eq. (equal to 6.79 €/tCO₂ eq., and 24.89 €/tC).

3.3 Valuation of forest damage

After having estimated the value of every single forest function, the economic impact of each type of damage was estimated and deducted.

Data were collected throughout the provincial territory regarding surface area and cubic metres of timber affected by the main biotic, abiotic and anthropogenic factors. From forestry literature we extrapolated the parameters for reducing the value of each function.

According to the literature, defoliation effects wood growth, causing a decrease in the productivity of a forest stand proportional to the percentage of defoliation. The Pan-European Monitoring System distinguishes five degrees of defoliation based on percentage leaf or needle loss in individual subjects in the stand (BHF, 2006). An average range of timber loss for different degrees of defoliation (table 2) was estimated on the base of results of Straw et al. (2002) and Petràš (2002). Moreover, data from permanent plots (Level I of the Pan-European Monitoring System) provides us with the percentage of

⁸ Fattorini's et al. (2005) estimate the above-ground phytomass of a population of trees in a monitoring area using a probabilistic sampling scheme (randomised branch sampling) (Gregoire et al., 1995).

trees defoliated in Trentino. After converting this into hectares of damaged surface, we can end up with an estimate of the economic loss in timber value for each defoliation class.

Table 2: Defoliation classes and reduction in timber increment

Defoliation class	Degree of defoliation	Needle/leaf loss	Loss in volume
0	None	<10%	0-10%
1	Slight	11-25%	11-20%
2	Moderate	26-60%	21-30%
3	Severe	61-99%	31-40%
4	Dead	100%	100%

Source: our elaboration on UN ECE (2004), Straw et al. (2002) and Petràš (2002).

In a similar way to that described for the production function, leaf loss reduces carbon dioxide exchange with the atmosphere due to the diminished photosynthesis (Knepp et al., 2005). Therefore, the procedure adopted is similar to that used to calculate average loss in timber capital, using fixed carbon flow in lieu of increment. The percentages of reduction in carbon sequestration (5% for defoliation class 0; 15% for class 1; 25% for class 2; 35% for class 3) were deduced from the relationship between cubic metre of timber and the percentage of stored carbon per cubic metre (Matthews, 1993; Tucker et al., 2004).

Even if it is likely that tourists perceive the increase in defoliation as a disutility, as far as we know no study exists that investigates the functional form of this relationship. Since Gatto et al. (2005) applied a 20% reduction in presence of a specific defoliation agent, we decide to increase this percentage (30%) in order to take into account the joint effect of more severe defoliation agents and differences in species affected.

Wind and snow damage lead to a total loss of potential value because forced utilisation converts timber capital into real value. Consequently, in order to avoid double counting, the loss of potential value was ignored and a reduction in real value of 30% (Nieuwenhuis and Fitzpatrick, 2002) was

applied to the entire area damaged.⁹ Protection, tourism-recreation and carbon sequestration, and consequently their value, are to be considered temporarily non-existent over the area affected by wind and snow damage. Consequently we detracted the whole value of these functions for the hectares damaged.

The effect of fire on tree vegetation varies according to botanical species¹⁰ and the nature of the fire¹¹, but in every case timber extracted is damaged with, at best, depreciation in value or, at worst, total loss of the wood (Pettenella, 1997). In our case study, since most are crown fires, we hypothesised a total timber loss, zero tourism-recreation and zero hydro-geological protection value for the area crossed by fire. The effect of fire on carbon function is twofold: we should consider average CO₂ emissions with the passage of fire to be 1.74 tCO₂/ha¹² (Bovio, 1996) and a short term slowdown in carbon sequestration due to the vegetation's alteration and/or destruction estimated by Fattorini et al. (2005) at 13.6 tCO₂/ha.

Tillage leads to total loss of the protective, tourism-recreational and carbon sequestration functions over the area in question.¹³ The quality and the economic value of timber is not affected, so the real value of the production function remains the same.

⁹ This percentage is justified by the fact that, on average, timber was extracted quickly and Ips typographus attacks were limited.

¹⁰ Passive pyrophyte species: with adaptations such as thick or suberized bark so as to survive the passage of fire.
Active pyrophyte species: that regenerate easily after the passage of fire (Arnan et al., 2007).

¹¹ Type of fire: (i) forest floor fire when the organic ground layers burn slowly, (ii) low or grazing fire when it burns the layers of grass and shrubs below the tree canopy, (iii) high or crown fire when the fire reaches the tree crowns and spreads from crown to crown (Mazzoleni and Aronne, 1993).

¹² This value is considered appropriate in countries such as Italy where fires are rarely fierce and where the biomass consumed totals around 900-1500 kg/t (Bovio, 1996).

¹³ We do not consider the potential value of future use because of lack of data.

4. Results and discussion

Per hectare values for individual functions are presented in table 3. Afterwards the monetary values of each type of damage are presented and detracted.

Table 3: Use values of Trentino forests

Forest function	Total economic use value (€/year)	Use value per ha (€)
Timber production	25,967,144	75.22*
Hydro-geological protection	25,489,005	73.84
Tourism-recreation (summer season)	13,969,435	40.47
Carbon sequestration	31,706,530	91.86

* 46.02 real value and 29.20 potential value

a) The main causes of defoliation in Trentino's forest ecosystems can be traced to attacks by the pine processionary caterpillar (Thaumetopoea pityocampa) (about 4,200 ha in 2000-2001), by larch bud moths (Zeiraphera griseana) (defoliation of over 3,800 ha in 1999-2000) and by spruce rust (Chrysomyxa rododendri and abietis) (no more than 30% defoliation). During the period 1990-2001 a total of 3,442 m³ of timber was felled for health reasons, equal to 286.83 m³ of timber per year (Salvadori et al., 2002). Overall, the last 13 years monitoring of the 18 permanent plots (Level I) located in Trentino Alto-Adige showed average levels (class 2, 3 and 4) of defoliation on 6.7% of all trees (Salvadori et al., 2003). If the plots correctly represented the total forested areas, this would equal a damaged area of 23,127 ha.

Assuming that the quantity of timber harvested will remain constant along lines laid down in the ten-year management plan, independently of defoliation, the reduction in value concerns almost only the potential value. Considering the loss in timber for classes 2, 3 and 4 (table 2), we used a total weighted mean of 35% for the three classes. At a potential value of 29.2 €/ha the total loss is equal to € 236358. Similarly, for carbon sequestration we employed an average reduction of 25% in the value of the function for all hectares suffering damage. In this way the total loss is € 531,112.

In order to calculate effects of defoliation on tourism-recreation, the value was reduced by 30%, resulting in a monetary loss of € 280,785 per year.

Table 4: Economic evaluation of defoliation damage

Forest function		Hectares class 2-3-4 defoliation	Reduction in value per ha damaged (%)	Economic value of damage (€/year)	Incidence of damage on value of single functions (%)
Production	Real		0	0	-
	Potential		35	236,358	2.34
Protection			0	0	-
Tourism-recreation			30	280,785	2.01
Carbon sequestration			25	531,112	1.67
Total		23,127		1,048,255	

Finally, consequences on hydro-geological protection were not measured because they can be considered negligible.

The various causes of defoliation have lead to an estimated annual loss in value of around € 1,048,255

b) For the decade 1991-2001 there was a progressive reduction in the number of fires, except for variations associated with climate trends and with a peak during the early nineties, levelling off at 359.34 ha of forestland crossed by forest fires yearly, or 0.1% of the forests in the province (APPA, 2004).

Table 5: Economic evaluation of fire damage

Forest function		Hectares effected by fire (ha)	Reduction in value per ha damaged (%)	Economic value of damage (€/year)	Incidence of damage on value of single functions (%)
Production	Real		100	16,537	0.10
	Potential		100	10,493	0.10
Protection			100	26,534	0.10
Tourism-recreation			100	14,542	0.10
Carbon sequestration			-	4,245	0.12
Carbon emission			-	33,183	
Total		359.34		105,534	

The economic loss associated to the productive function, € 16,537 in real value and € 10,493 in potential value (see table 5), derives from the product of the value per hectare of timber by the number of hectares burnt. The same procedure was used for tourism-recreation and protection.

For the effect of fire on carbon dioxide exchange, we applied the previously mentioned values for carbon emission and carbon sequestration, resulting in annual damages for carbon dioxide emissions to the atmosphere of € 4,245 and € 33,183 for lost carbon sequestration.

c) Trees felled by strong winds, and to a lesser extent by snow, are the main source of forced utilisation and timber loss in the province of Trento, where 36,842 m³/year of forced utilization has been registered for the period 1991-2001 (Salvadori et al., 2002). Given the growing stock for forests in the province (202 m³/ha), we can estimate that the average area affected per year is equal to 182 ha. The value of the damage was calculated by detracting the full value of all the functions except production. To estimate the latter, a 30% reduction was applied to the real value and, as previously mentioned, no reduction was considered for the potential value.

The most part of the economic loss due to wind and snow is in the production function (€ 426,409) (table 6).

Table 6: Economic evaluation of damage from wind and snow

Forest function	Hectares of fallen trees (ha)	Mc of accident timber	Reduction in value per ha damaged (%)	Economic value of damage (€/year)	Incidence of damage on value of single functions (%)
Production Real			30	426,409	2.68
Potential			0	0	-
Protection			100	13,467	0.05
Tourism-recreation			100	7,381	0.05
Carbon sequestration			100	16,753	0.05
Total	182.38	36,842		464,010	

d) An average of about 67 hectares of forest in the province of Trento was tilled per year over the decade 1991-2001 (APPA 2004). These figures enable us to calculate a annual loss of € 15,796 linked to tillage related factors (see table 7).

Table 7: Economic value of damage from tillage

Forest function		Hectares tilled (ha)	Reduction in value per ha damaged (%)	Economic value of damage (€/year)	Incidence of damage on value of single functions (%)
Production	Real		0	0	0.00
	Potential		100	1,959	0.02
	Protection		100	4,956	0.02
	Tourism-recreation		100	2,716	0.02
	Carbon sequestration		100	6,165	0.02
Total		67.12		15,796	

Adding up the four different types of economic damage we end up with an estimated annual damage of about € 1,633,595 equal to 4.73 €/ha. Considering the lack of data on wildlife damage, this result can be considered a lower bound estimate.¹⁴

If we look in detail at the breakdown of this damage, we find that defoliation counts for 65% of lost forest value, and wind and snow damage for 28%. Damage from fire and tillage cause only 7% of the loss.

The order of importance is different if we consider only production (table 8). Here the main cause of economic damage is wind and snow, whereas defoliation counts for about half of it. This is what is normally reported by forest experts who tend to think mainly in terms of production when judging the seriousness of damage.

It is interesting to note how the relationship between damage to timber and non-timber functions differs according to damage type. While wind and snow damage weighs more heavily on timber production, the other three kinds of damage preponderantly affect non-timber services.

Pondering on the overall effects of forest disturbance means fully recognising the multi-functional role of forests and realizing the increasing societal demand for non-timber services. On the other hand, it

¹⁴ If biodiversity had been considered, the final result may have been different because its value is likely to increase noticeably with respect to other flows of environmental benefits (Leslie, 2005), but we cannot predict the magnitude of this change.

also implies that forest managers must take into account that their decisions¹⁵ may affect the production of timber and non-timber services in a very different way.

Table 8: Economic value of damage on timber and non-timber functions(€/year)

Forest function		Economic value	Defoliation damage	Damage from wind and snow	Fire damage	Damage from tillage
Production	Real	15,884,488	-	426,409	16,537	-
	Potential	10,082,656	236,358	-	10,493	1,959
Protection		25,489,005	-	13,467	26,534	4,956
Tourism-recreation		13,969,435	280,785	7,381	14,542	2,716
Carbon sequestration		31,706,530	531,112	16,753	4,245	6,165
Carbon emission					33,183	
Total			1,048,255	464,010	105,534	15,796

5. Conclusions

It is clearly perceived at a European level that “disturbances have a considerable impact on forestry” and that this impact is likely to increase for at least two reasons: first of all a rise both in total forest area and in total stand volume, implies that a “larger resource may be damaged”, secondly changes in climate¹⁶ seem to increase the intensity and frequency of storms and contribute to a deterioration in forest health (Schelhaas et al., 2003; UN Economic and Social Council, 2003). Moreover, not all European forests are as well managed as in the case study area presented here.

¹⁵ Without going further into this issue, we shall mention just two aspects. The currently dominating monocultural and even-aged forest structure seems to be more vulnerable to windthrow and other damaging agents (Lekes and Dandul, 2000) and failure to tend forests provokes stress in plants, identifiable by a rise in defoliation level (Nicolotti et al., 2005).

¹⁶ Also positive effects of climate change do exist such as an increase of the rate of growth of natural and cultivated forests.

Nevertheless, trying to quantify the economic impact of different forest disturbances proves to be a real challenge. The wealth of information produced in Europe through twenty years of monitoring and scientific research does not readily lend itself to economic analysis. The format in which damages are published in monitoring reports varies greatly (share of standing stock damaged, volume that has actually been removed from the forest, area crossed by fire). Furthermore, the huge amount of information on the occurrence of disturbance, collected at the national level and available for consultation in the Database on Forest Disturbance in Europe, is not immediately usable for economic analysis (Schelhaas et al., 2003).

An evaluation exercise such as that carried out in this study has to resort to numerous hypotheses, due to the lack of data usable for economic purposes. For small areas, such as the one analysed here, this also happens because the few empirical studies generally deal with a single biotic or abiotic factor, or because we are not certain that the areas studied or the plots monitored are truly representative of a wider area. In addition, when estimating the reduction in price due to fires, wind and snow damage and health factors, we had to approximate data supplied by the limited number of studies available, in order to adapt them to our specific case.

However, as our discussion shows, an overall economic estimate of damage to timber and non-timber functions allows us to build a more precise picture of the effects of the different disturbance factors in play, drawing attention also to the reduction in externality production. This knowledge may also facilitate the fine tuning of adequate prevention policies.

Acknowledgements

This paper was written within the framework of the FORTIS Project “Sustainable Innovation and Entrepreneurship for Forestry Institutions” and the EFOMI Project “Ecological Valuation in Alpine Forest Ecosystems by Integrated Monitoring”, funded by the Autonomous Province of Trento (research fund).

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